INTRADEPARTMENTAL CORRESPONDENCE

May 27, 2020 3.2

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

SUBJECT: OFFICER INVOLVED SHOOTING NO. 028-19

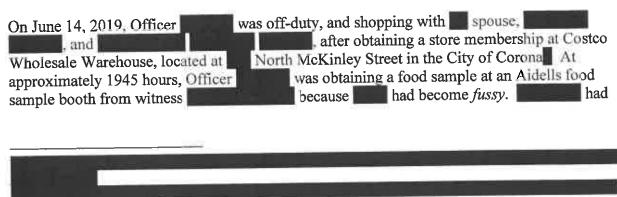
Honorable Members:

The following is my review, analysis, and findings for Officer Involved Shooting (OIS), Force Investigation Division (FID) No. 028-19. A Use of Force Review Board (UOFRB) was convened on this matter on May 19, 2020.

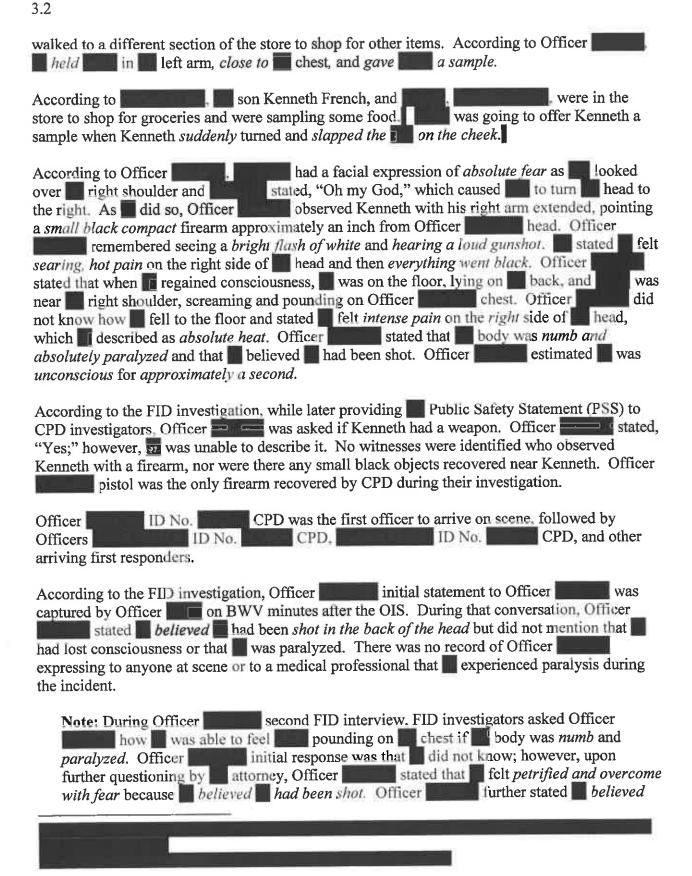
In this case, the recommended findings were not unanimous, with a minority opinion rendered regarding the finding for Drawing/Exhibiting. I have carefully weighed each opinion, considered the case in its entirety, and have adopted the recommendation of the UOFRB majority opinion with regard to the Drawing/Exhibiting finding for Officer I hereby submit my findings in accordance with Police Commission policy.

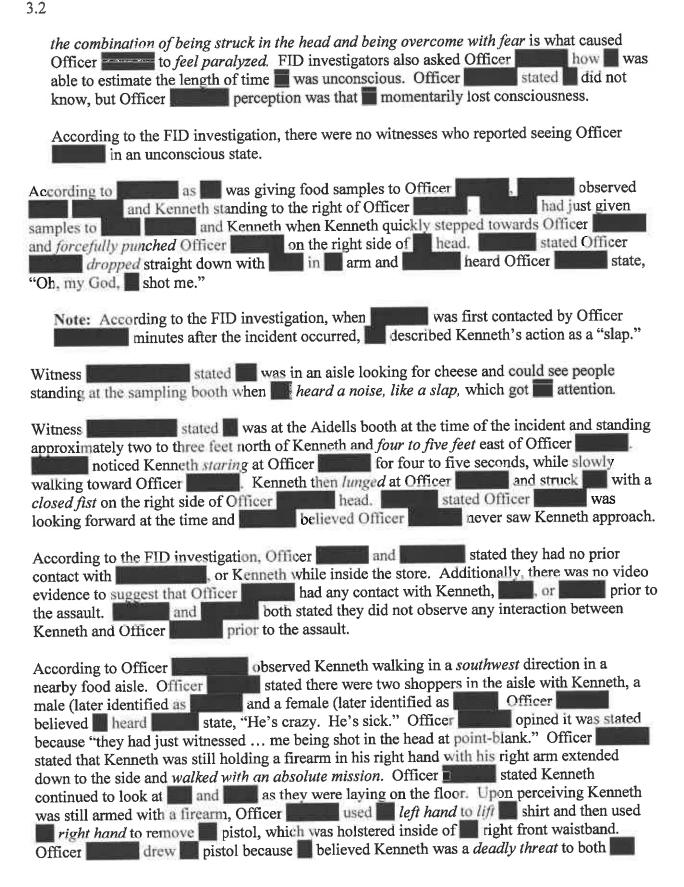
Note: The criminal investigation in this matter was handled by the Corona Police Department (CPD). As a result, FID had limited access to the crime scene and associated evidence until it was completed and processed by CPD. FID investigators were allowed to conduct a walk-through and take positional photographs with Officer after CPD processed the crime scene and collected their evidence. Additionally, FID was provided with reports and witness interviews, some having been redacted, CPD Body Worn Video (BWV), and store surveillance videos from the location. FID investigators requested additional documents pertaining to this case; however, the request was denied.

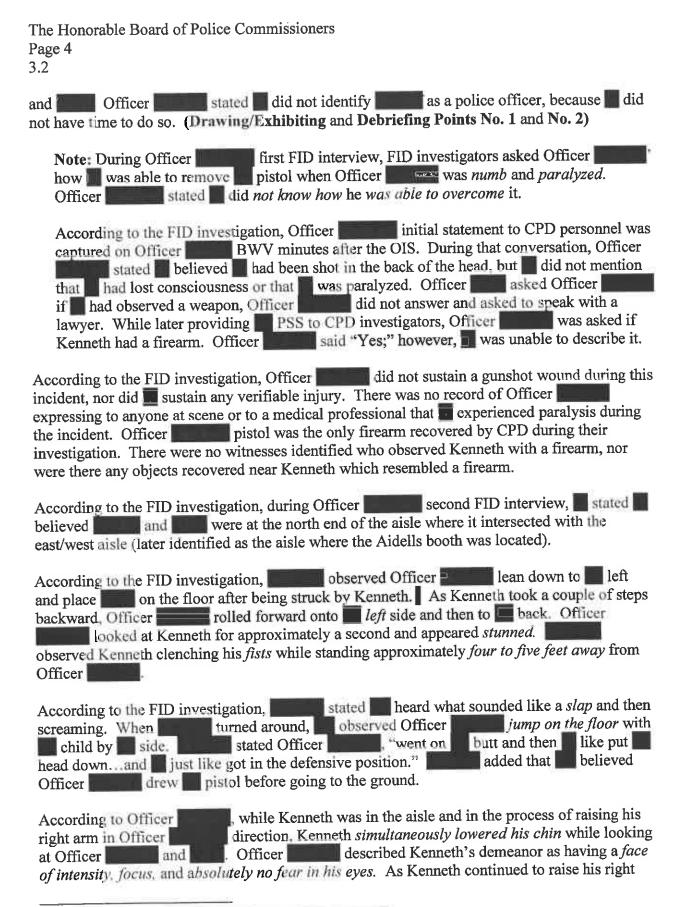
SUMMARY¹



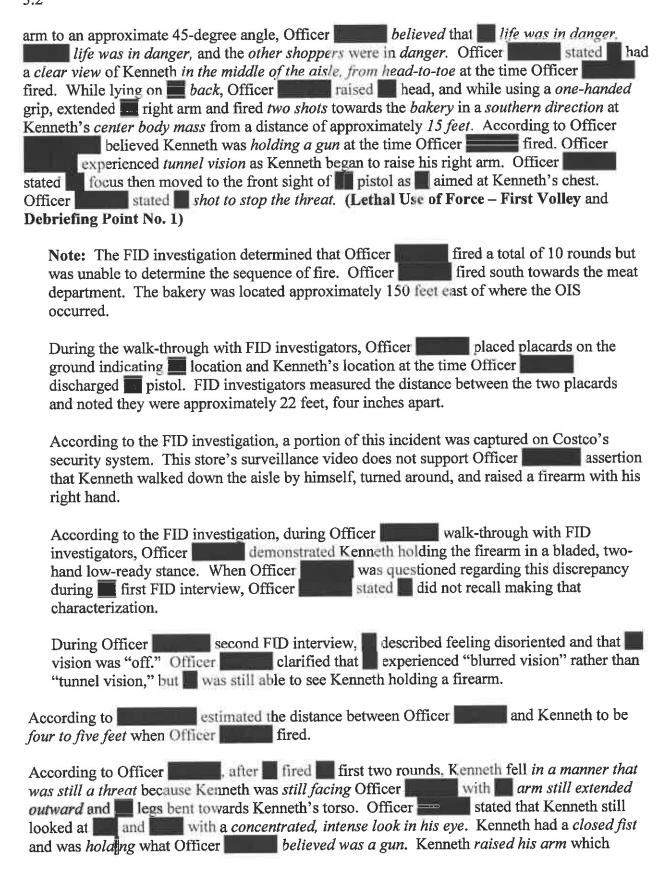
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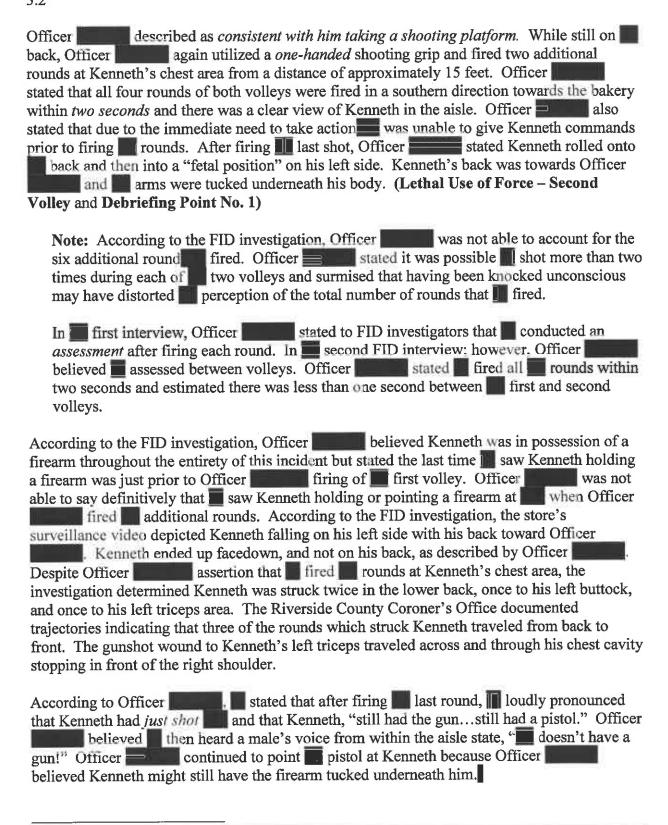




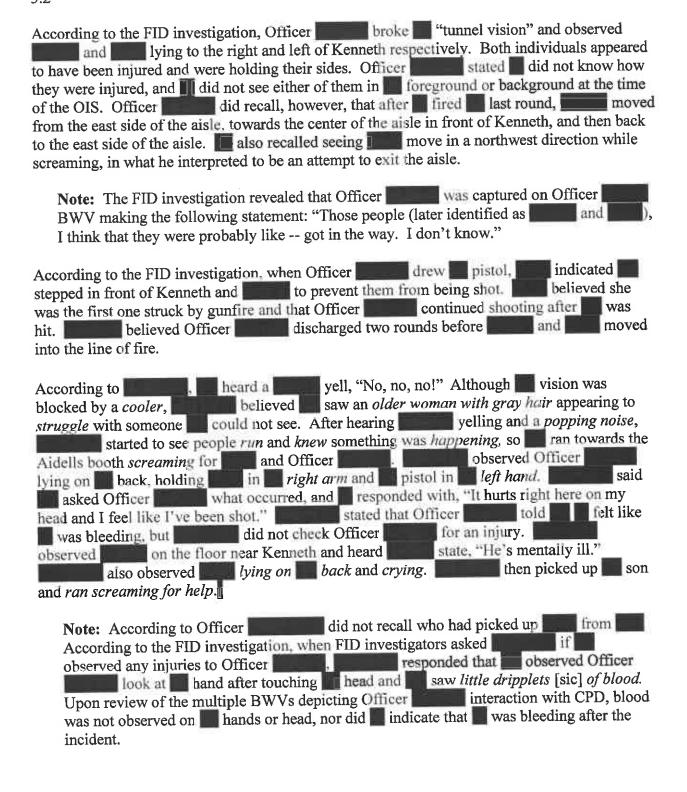
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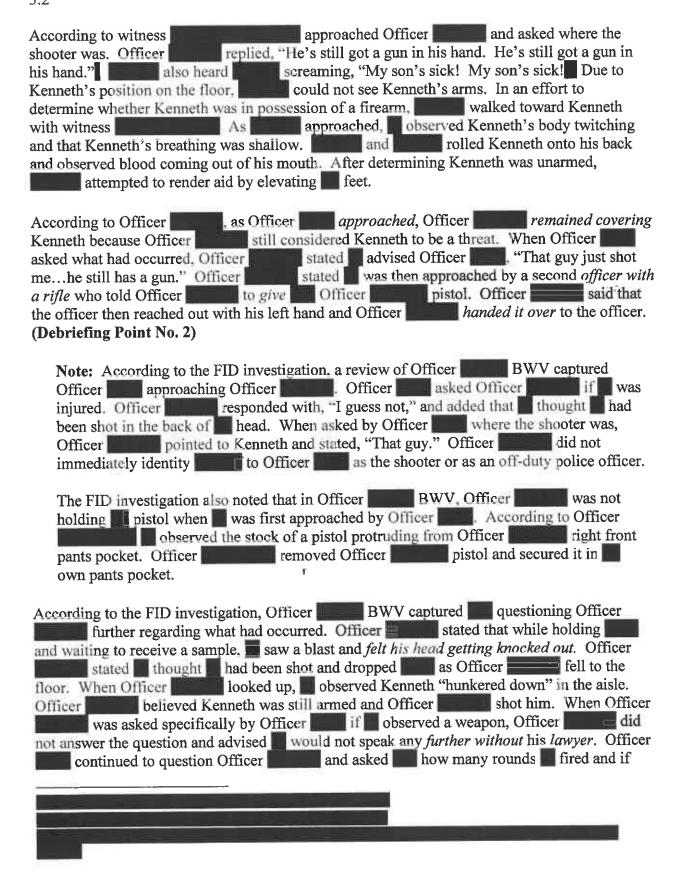
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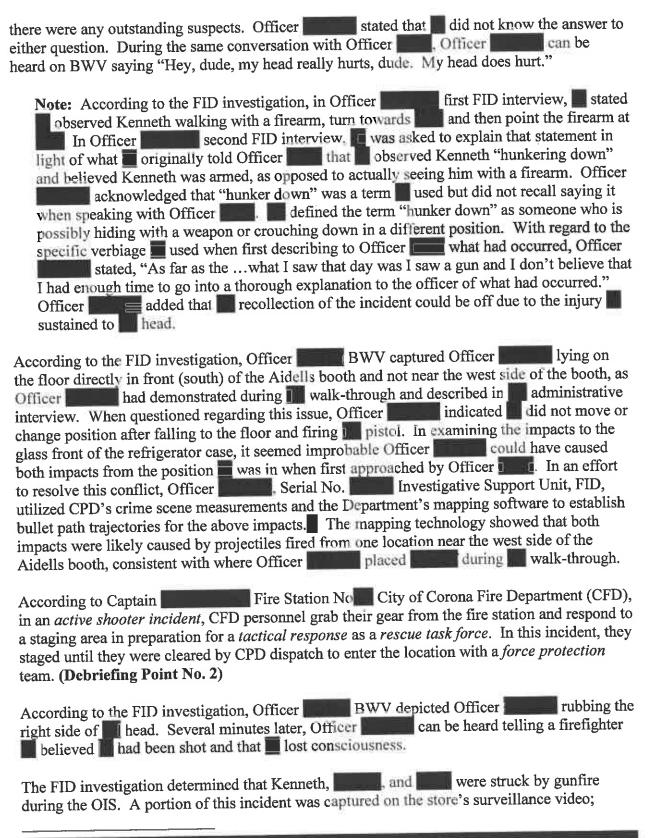
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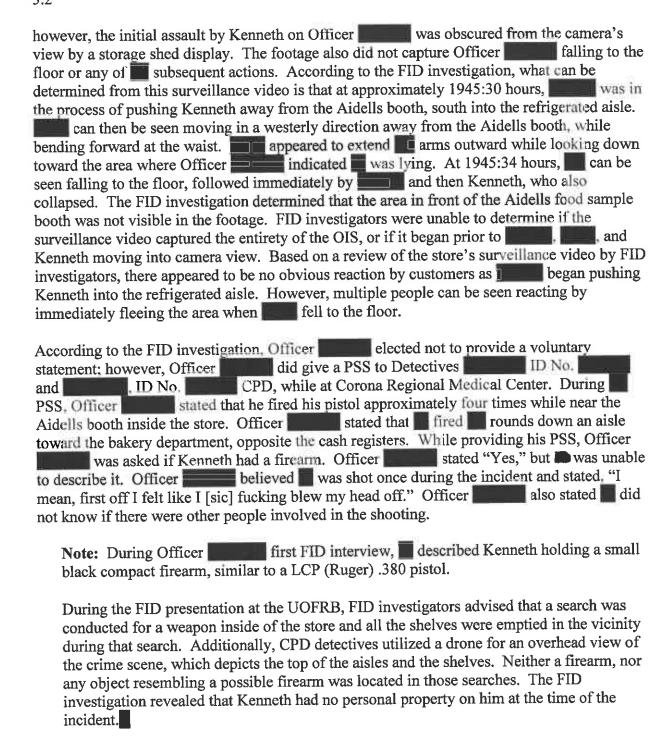


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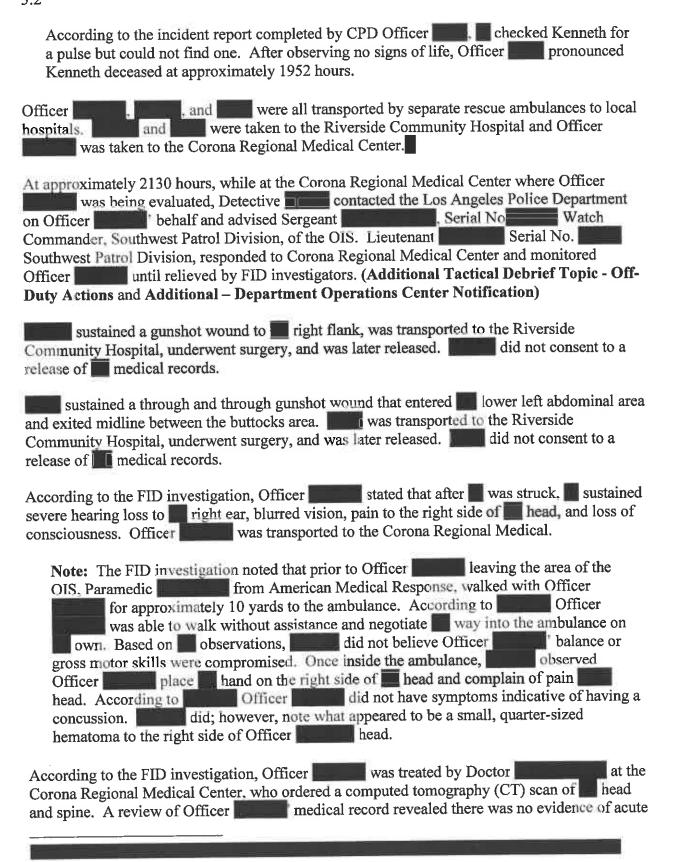




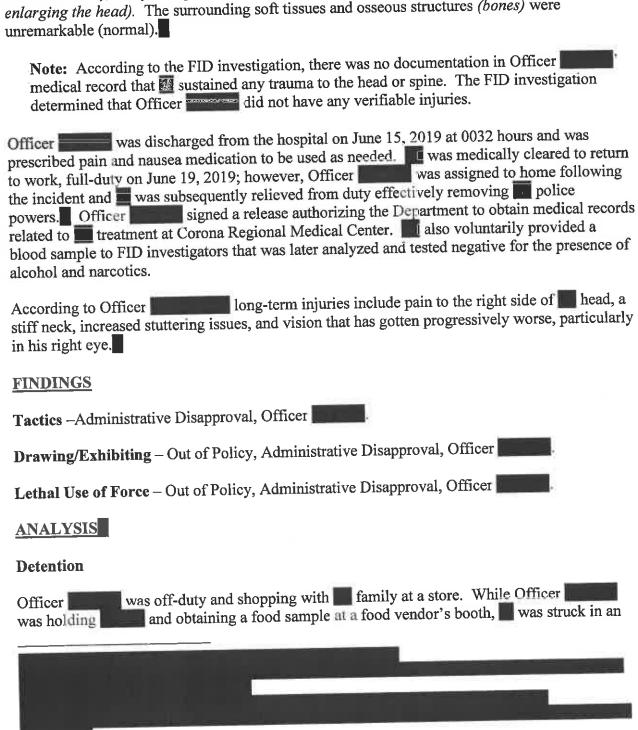




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intracranial hemorrhage (bleeding inside the skull), extra-axial collection (a collection of fluid within the skull), mass effect (effect of a growing mass), mid-line shift (the result of something pushing the brain off its naturally centered position between the left and right hemispheres), herniation (the shifting of brain tissue, blood, and cerebrospinal fluid from their normal position inside the skull), or hydrocephalus (a condition in which fluid accumulates in the brain, enlarging the head). The surrounding soft tissues and osseous structures (bones) were unremarkable (normal).



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unprovoked attack, resulting in an OIS. While Officer did not seek to conduct enforcement activity, was a victim of a crime.

Tactics

Department policy relative to a Tactical Debrief is: "The collective review of an incident to identify those areas where actions and decisions were effective and those areas where actions and decisions could have been improved. The intent of a Tactical Debrief is to enhance future performance."

Department policy relative to Administrative Disapproval is: "A finding, supported by a preponderance of the evidence that the tactics employed during a CUOF incident

unjustifiably and substantially deviated from approved Department tactical training" (Los Angeles Police Department Manual, Volume 3, Section 792.05).

The evaluation of tactics requires that consideration be given to the fact that officers are forced to make split-second decisions under very stressful and dynamic circumstances. Tactics are conceptual and intended to be flexible and incident specific, which requires that each incident be looked at objectively and the tactics be evaluated based on the totality of the circumstances.

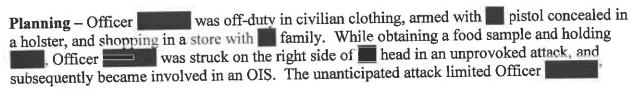
Tactical De-Escalation

Tactical de-escalation involves the use of techniques to reduce the intensity of an encounter with a suspect and enable an officer to have additional options to gain voluntary compliance or mitigate the need to use a higher level of force while maintaining control of the situation.

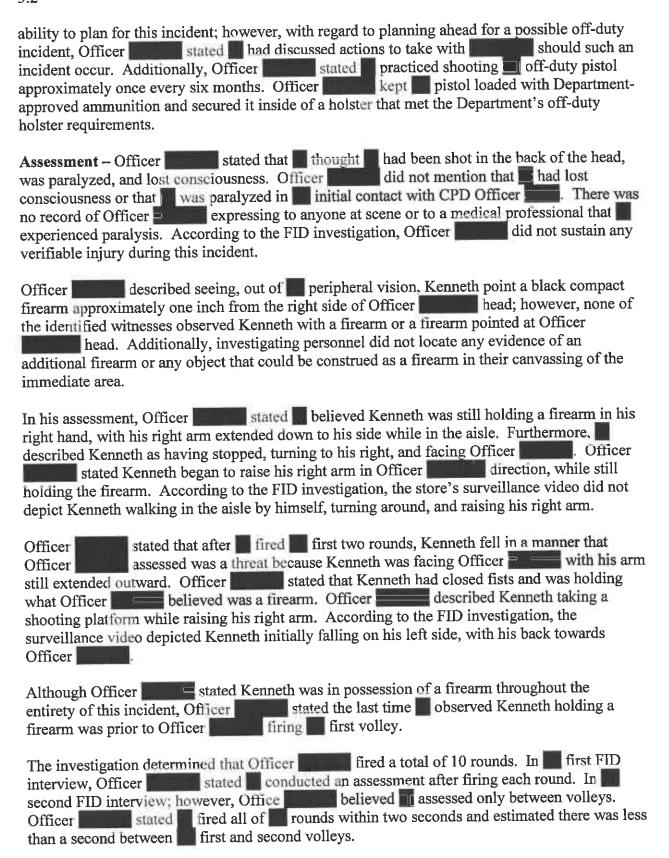
Tactical De-Escalation Techniques

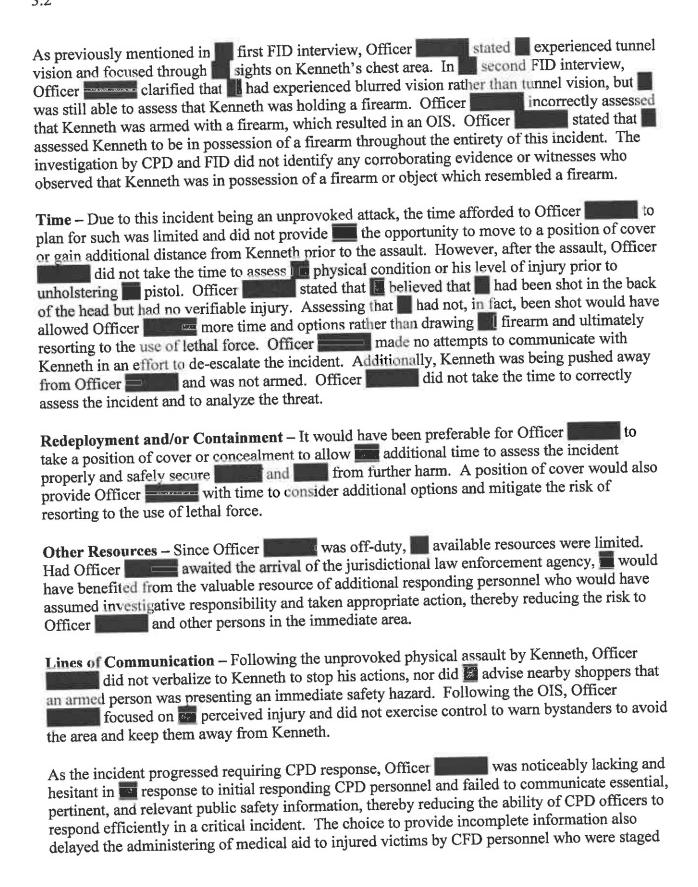
- Planning
- Assessment
- Time
- Redeployment and/or Containment
- Other Resources
- Lines of Communication (Use of Force Tactics Directive No. 16, October 2016, Tactical De-Escalation Techniques

Tactical de-escalation does not require that an officer compromise his or her safety or increase the risk of physical harm to the public. De-escalation techniques should only be used when it is safe and prudent to do so.

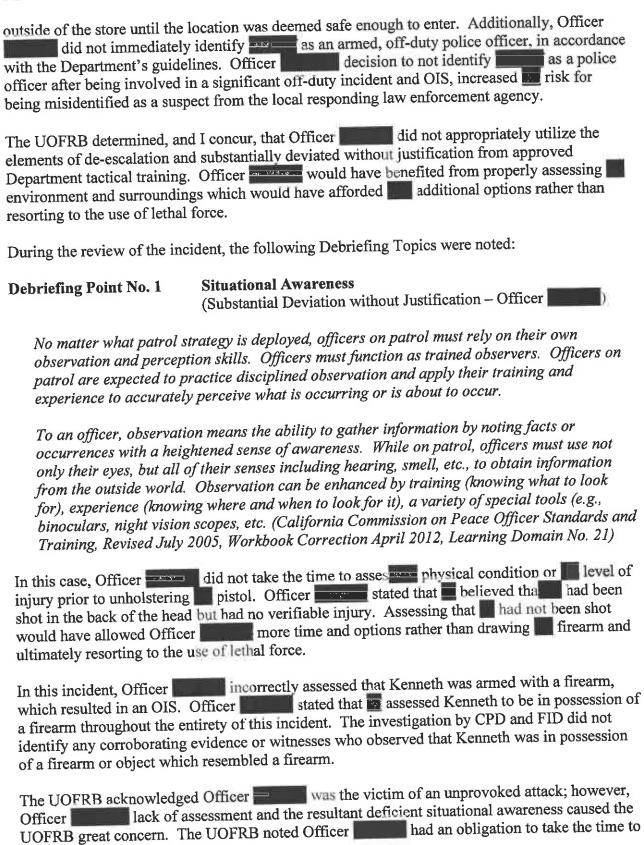


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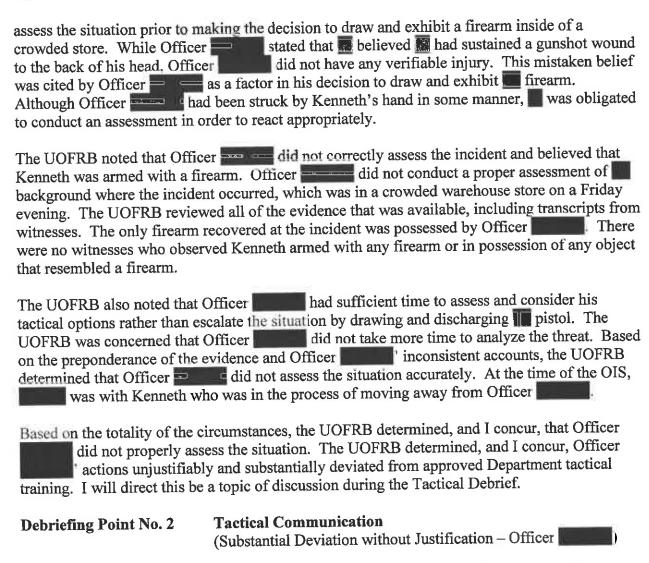










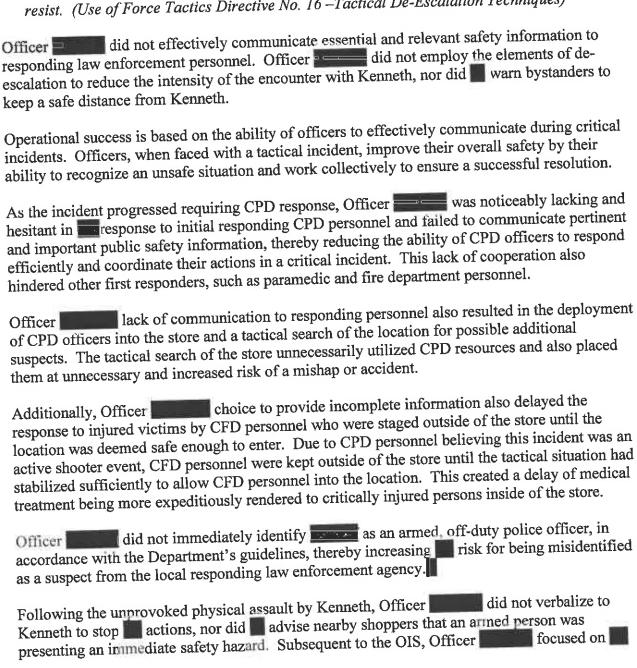


Officers are trained to work together and function as a team. In order to ensure officer safety and help ensure an appropriate outcome, the primary officers and cover officers must effectively communicate with one another. Appropriate communication involves:

- advising the primary officer of any critical occurrences or safety issues (e.g., movement within the target vehicle, someone approaching outside the primary officer's field of vision, possible crossfire situations, etc.),
- avoid inappropriate interruptions, and
- avoid giving directions which conflict with those given by the primary officer. Only one person, usually the primary officer, gives the commands, unless a specific situation calls for another officer to issue a command

(California Commission on Peace Officers Standards and Training, Learning Domain)

Lines of Communication. Maintaining open lines of communications between officer and communicating effectively with a suspect are critically important when managing a tense or potentially dangerous encounter. Communication between officers can improve decision-making under tense circumstances and increase the effectiveness of coordinated actions. In addition, when a suspect observes that officers are prepared, well organized, professional, and working as a team, he or she may be deterred from attempting to flee, fight, or actively resist. (Use of Force Tactics Directive No. 16 –Tactical De-Escalation Techniques)





perceived injury and did not exercise control to warn bystanders to avoid the area and keep them away from Kenneth for their own safety.

Based on the totality of the circumstances, the UOFRB determined, and I concur, that Officer did not appropriately utilize the elements of de-escalation. Moreover, Officer lack of communication during this incident placed the responding CPD officers at a tactical disadvantage, increased the intensity of the encounter, and endangered the public.

Officer is reminded that effective communication of possible tactical concerns to other law enforcement personnel is vital in their ability to react and respond to threats that may arise during a tactical encounter. When faced with a tactical incident, overall safety is improved by an officer's ability to recognize an unsafe situation and work collectively to ensure a successful resolution.

The UOFRB determined, and I concur, Officer actions unjustifiably and substantially deviated from approved Department tactical training. I will direct this be a topic of discussion during the Tactical Debrief.

Additional Tactical Debrief Topic

Off-Duty Actions - Officer had just been involved in an off-duty OIS. Officer did not notify his command directly that was involved in a significant off-duty incident in which discharged pistol. Officer is reminded that officers who are involved in a reportable use of force incident shall notify their supervisor or watch commander without unnecessary delay. I will direct this be a topic of discussion during the Tactical Debrief.

Command and Control

Command and Control is the use of active leadership to direct others while using available resources to coordinate a response, accomplish tasks and minimize risk. Command uses active leadership to establish order, provide stability and structure, set objectives and create conditions under which the function of control can be achieved with minimal risk. Control implements the plan of action while continuously assessing the situation, making necessary adjustments, managing resources, managing the scope of the incident (containment), and evaluating whether existing Department protocols apply to the incident.

Command and Control is a process where designated personnel use active leadership to command others while using available resources to accomplish tasks and minimize risk. Active leadership provides clear, concise, and unambiguous communication to develop and implement a plan, direct personnel and manage resources. The senior officer or any person on scene who has gained sufficient situational awareness shall initiate Command and Control and develop a plan of action. Command and Control will provide direction, help manage resources, and make it possible to achieve the desired outcome. Early

considerations of PATROL will assist with the Command and Control process. (Los Angeles Police Department, Training Bulletin, Volume XLVII Issue 4, July 2018)

Line Supervision – Defined. A supervisor who has the specific responsibility of issuing directions and orders to designated subordinates shall be considered as having the duty of line supervisor and shall be held accountable for achieving conformance with the directions and orders that he/she issues. (Los Angeles Police Department Manual, Volume 3, Section 135)

Incident Commander (IC) – In accordance with Department Policy, the IC sets the objectives, the strategy and directs the tactical response. Directing the tactical response means applying tactics appropriate to the strategy, assigning the right resources and monitoring performance. (Los Angeles Police Department, Supervisor's Field Operations Guide, Volume 2, Emergency Operations Guide)

Lieutenant responded to the Corona Regional Medical Center and monitored Officer was relieved of that duty by FID investigators. The details of Officer separation and monitoring were recorded on the Watch Commander's Daily Report, dated June 14, 2019.
In reviewing this incident, the actions of Lieutenant were consistent with Department supervisory training and my expectation of a field supervisor during a critical incident.

Tactical Debrief

In conducting an objective assessment of this case, the UOFRB determined, and I concur, that the tactics utilized by Officer tactics substantially, and unjustifiably, deviated from approved Department tactical training, thus requiring a finding of Administrative Disapproval.

Each tactical incident also merits a comprehensive debriefing. In this case, there were areas identified where improvement could be made. A Tactical Debrief is the appropriate forum for the involved personnel to discuss individual actions that took place during this incident.

Therefore, I will direct that Officer attend a Tactical Debrief and that the specific identified topics be discussed.

Note: Additionally, the Tactical Debrief shall also include the following mandatory discussion points:

- Use of Force Policy;
- Equipment Required/Maintained;
- Tactical Planning;
- Radio and Tactical Communication (including Code Six);
- Tactical De-Escalation;

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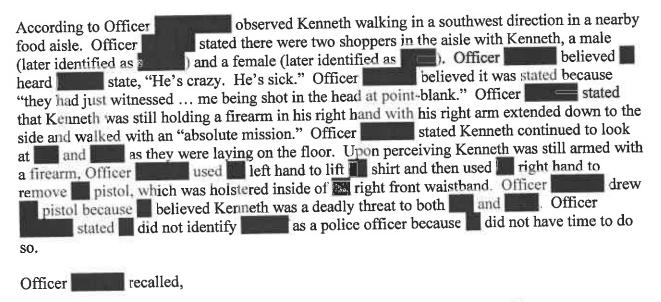
- Command and Control; and,
- Lethal Force.

General Training Update (GTU)

Office has not yet attended a GTU as has been assigned to residence pending the final adjudication of this incident.

Drawing/Exhibiting

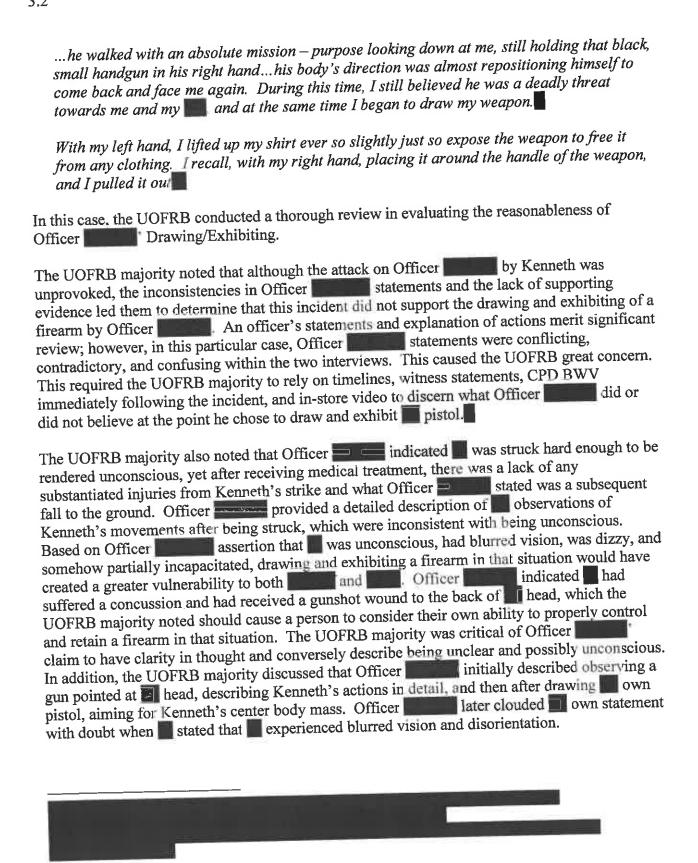
Department policy relative to drawing and exhibiting a firearm is: "An officer's decision to draw or exhibit a firearm should be based on the tactical situation and the officer's reasonable belief there is a substantial risk that the situation may escalate to the point where deadly force may be justified." (Los Angeles Police Department Manual, Volume No. 1, Section 556.80)



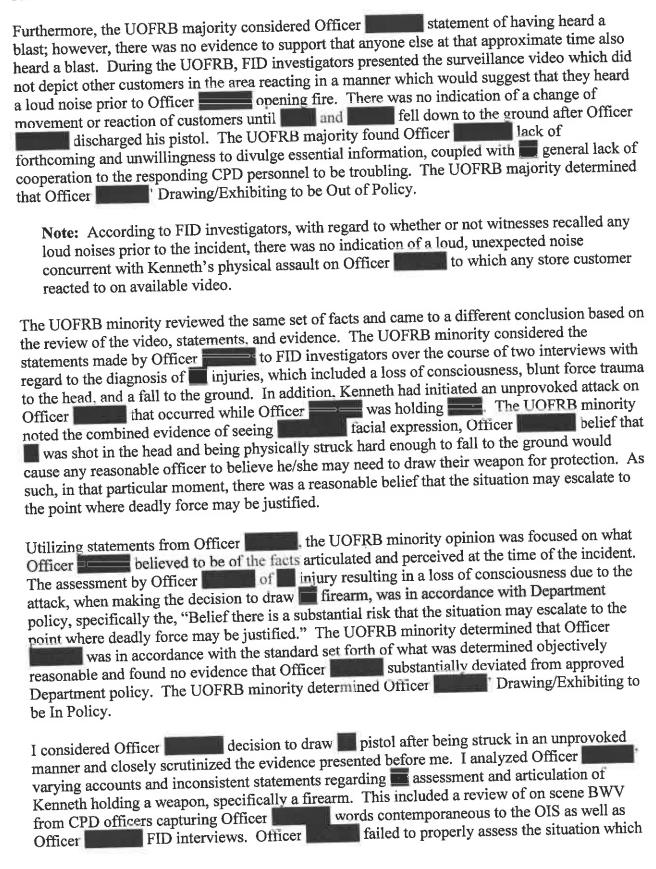
Southwest... Into the aisle, not away from me, but still in close proximity

I recall two shoppers closer to the frozen aisle section.

...as he walked and as I was drawing out my weapon, I heard someone yell out, "He's crazy. He's sick." And I remember thinking, yeah, he's crazy and, yes, he's sick. Who would ever shoot their -- who would ever shoot someone while they're holding their little at a Costco? And I believe that people said that because they had just witnessed being -- me being shot in the head at point-blank.



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led to an untenable and unreasonable conclusion to unholster weapon. Based on the totality of the circumstances and weighing all the available evidence, the UOFRB majority concluded, and I concur, that an officer with similar training and experience as Officer while faced with similar circumstances, would not reasonably believe that there was a substantial risk that the situation may escalate to the point where deadly force may be justified.

Therefore, I find Officer Drawing/Exhibiting to be Out of Policy, Administrative Disapproval.

Use of Force – General²⁵

"It is the policy of this Department that personnel may use only that force which is "objectively reasonable" to:

- Defend themselves;
- Defend others;
- Effect an arrest or detention;
- Prevent escape; or,
- Overcome resistance

The Department examines reasonableness using Graham v. Connor and from the articulated facts from the perspective of a Los Angeles Police Officer with similar training and experience placed in generally the same set of circumstances. In determining the appropriate level of force, officers shall evaluate each situation in light of facts and circumstances of each particular case. Those factors may include, but are not limited to:

- The seriousness of the crime or suspected offense;
- The level of threat or resistance presented by the subject;
- Whether the subject was posing an immediate threat to officers or a danger to the community;
- The potential for injury to citizens, officers or subjects;
- The risk or apparent attempt by the subject to escape;
- The conduct of the subject being confronted (as reasonably perceived by the officer at the time);
- The amount of time and any changing circumstances during which the officer had to determine the type and amount of force that appeared to be reasonable;
- The availability of other resources;
- The training and experience of the officer;
- The proximity or access of weapons to the subject;

- Officer versus subject factors such as age, size, relative strength, skill level, injury/exhaustion and number officers versus subjects; and,
- The environmental factors and/or other exigent circumstances (Los Angeles Police Department Manual, Volume 1, Section 556.10).

Lethal Use of Force

Law enforcement officers are authorized to use deadly force to:

- Protect themselves or others from what is reasonably believed to be an imminent threat of death or serious bodily injury; or,
- Prevent a crime where the subject's actions place person(s) in imminent jeopardy of death or serious bodily injury; or,
- Prevent the escape of a violent fleeing felon when there is probable cause to believe the escape will pose a significant threat of death or serious bodily injury to the officer or others if apprehension is delayed. In this circumstance, officers shall, to the extent practical, avoid using deadly force that might subject innocent bystanders or hostages to possible death or injury (Los Angeles Police Department Manual, Volume No.1. Section 556.10).

The reasonableness of an Officer's use of deadly force includes consideration of the officer's tactical conduct and decisions leading up to the use of deadly force (Los Angeles Police Department Manual, Volume No.1, Section 556.10).

Officer 9mm, 10 rounds in a southerly direction from an approximate distance of 15 feet. First Volley (two rounds, according to Officer Note: The FID investigation determined that Officer fired a total of 10 rounds. Investigators from FID were unable to determine the exact sequence of fire. while Kenneth was in the aisle and in the process of raising his According to Officer direction, Kenneth simultaneously lowered his chin while looking right arm in Officer Officer described Kenneth's demeanor as having a face and of intensity, focus, and absolutely no fear in his eyes. As Kenneth continued to raise his right arm to an approximate 45-degree angle, Officer believed that life was in danger, life was in danger, and the other shoppers were in danger. Officer stated had a clear view of Kenneth in the middle of the aisle, from head-to-toe at the time Officer fired. While lying on back, Officer raised head, and while using a one-handed grip, extended right arm and fired two shots towards the bakery in a southern direction at Kenneth's center body mass from a distance of approximately 15 feet. According to Officer believed Kenneth was holding a gun at the time Officer fired. Officer experienced tunnel vision as Kenneth began to raise his right arm. Officer

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stated focus then moved to the front sight of pistol as aimed at Kenneth's chest.

Officer recalled,

...and I could see he was increasing his concentration on me. And when he began to lower his chin and raise his arm...

Because it was a face of intensity, focus.

He had absolute no fear in his eyes as he walked. He also—he was also carrying the same black gun that I saw that was pointed towards my head...but he walked with an absolute mission -- purpose looking down at me, still holding that black, small handgun in his right hand...

One-handed ... the right arm coming up and to a 45-degree angle.

towards the bakery in the south—south direction.

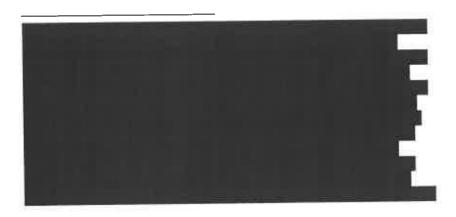
When he stopped, and he turned his body to face me, my vision went towards my front sight, and he began to raise his right arm towards me and my little boy. I remember also there was other customers within the aisle. And I believed he was going to kill me, my son, and the shoppers that were there. And then I raised my weapon and I fired twice. My front sight was on him. I had a clear view of him from head to toe.

I was on my back. ... my arm was extended out...

And then that's when I aimed at his center body mass and I fired two shots.

I'd estimate 15 feet.

I want to clarify that I did see a gun as the—right before the first volley as it was being raised.



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And then my tunnel vision went directly into his chest and my front sight – or my front sight and his center body mass.

And I shot to stop the threat.

Second Volley (two rounds, according t	to Officer	

Note: The FID investigation determined that Officer fired a total of 10 rounds. Investigators from FID were unable to determine the exact sequence of fire.

According to Officer he stated that after fired first two rounds, Kenneth fell in a manner that was still a threat because Kenneth was still facing Officer with arm still extended outward and legs bent towards Kenneth's torso. Officer stated that Kenneth still looked at and with a concentrated, intense look in his eye. Kenneth had a closed fist and was holding what Officer believed was a gun. Kenneth raised his arm which Officer described as consistent with taking a shooting platform. While still on back, Officer again utilized a one-handed shooting grip and fired two additional rounds at Kenneth's chest area from a distance of approximately 15 feet. According to Officer all four rounds of both volleys were fired in a southern direction towards the bakery within two seconds and there was a clear view Kenneth in the aisle. Officer also stated that due to the immediate need to take action, was unable to give Kenneth commands prior to firing rounds. After firing last shot, Officer stated Kenneth rolled onto his back and then into a "fetal position" on his left side. Kenneth's back was toward Officer arms were tucked underneath body.

Officer recalled,

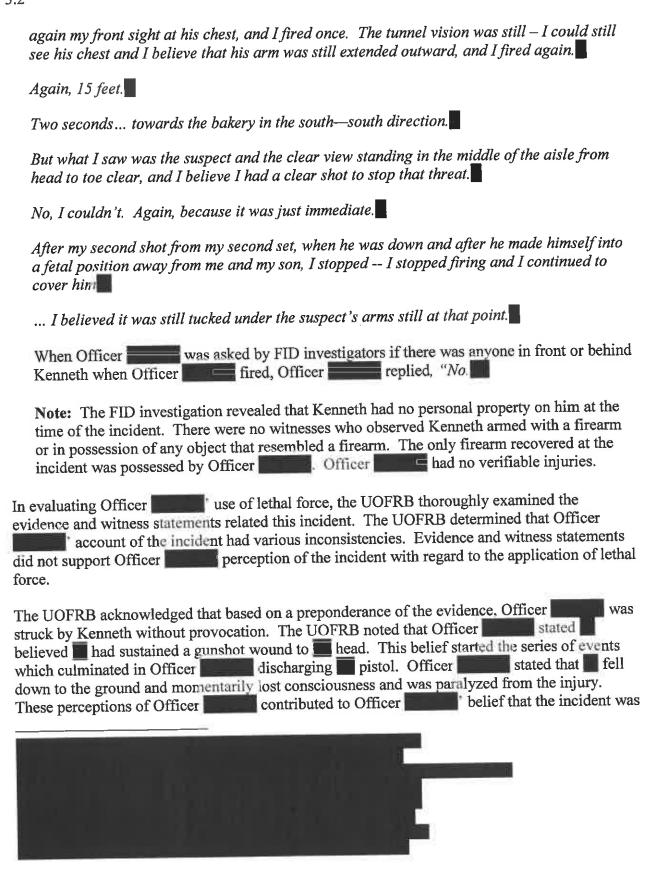
He went down after I fired twice. And then he fell in a manner that was still a threat to me and my son and the other Costco shoppers. His arm was still extended outward. He was still facing me. He still had a concentrated, intense look in his eyes, still looking at me and my son. I remember we were face-to-face and his arm was still extended out, and I believe he still had that same gun, and I fired twice more in his direction at him.

That he still had a closed fist, holding what I believe was a gun.

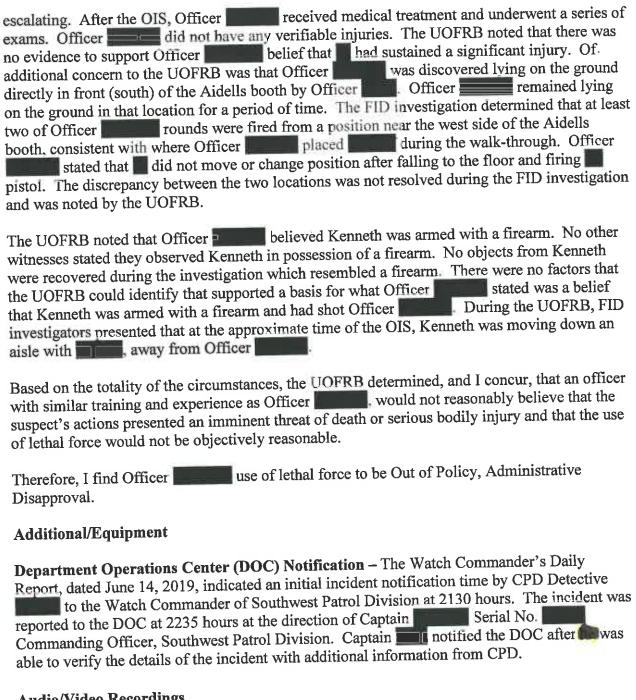
Him raising his arm consistent with him taking a shooting platform at me.

One-handed 43 ... I lowered my weapon, I looked down, and I saw he fell in the position that was still presenting a threat towards me with his arm still extended out. ... and I aimed





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Audio/Video Recordings

Digital In-Car Video System (DICVS) - According to CPD, there were 19 DICVS videos from CPD police vehicles that responded to this incident after the OIS and were parked outside of the Costco store. The videos were reviewed by FID investigators.

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Body Worn Video (BWV) – According to CPD, there were 23 BWVs from CPD officers that responded to this incident after the OIS. The videos captured various portions of the incident, including statements made after the OIS by Officer and witnesses.

Outside Video – The Costco store was equipped with 46 security cameras mounted at various locations inside and outside of the building at the time of this incident. The cameras were labeled based on their location and recorded at 10 frames per second without audio. The only camera found to have captured a portion of this incident was designated "Camera Centers (3)" and was mounted 15 feet above the floor and approximately 150 feet from the Aidells booth.⁵²

Social Media – Social media sites and news organizations were monitored from the date of the incident by FID investigators. This incident was publicized by local news outlets and was discussed by several individuals on various social media posts. Additionally, there were multiple printed news articles related to this incident, as well as post-OIS cell phone videos circulating in the media. FID investigators reviewed all the information and coordinated with CPD investigators to ensure attempts were made to identify and interview all potential witnesses to this incident.

Respectfully,

MICHELR, MOORE

Chief of Police

Date: 5-7-7-2